REIMBURSEMENT FUNDING FOR DISASTERS

FEDERAL HIGHWAY ADMINISTRATION (FHWA)
FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA)

Louisiana Transportation Conference
February 27, 2018
After a Declared Disaster, Federal Funds may be available from several agencies for Response and Recovery activities.

- Federal Emergency Management Agency (FEMA)
  - Public Assistance (PA)
    *Non-Federal Aid Roads and Facilities*

- Federal Highway Administration (FHWA)
  - Emergency Relief (ER)
    *Federal Aid Eligible Roads and Facilities*
Overview of FHWA Emergency Relief (ER) and FEMA Public Assistance (PA) Programs

For Roads, Facilities and Debris

**LA DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT (LADOTD)**

- PROGRAM OVERVIEW
- PROGRAM REQUIREMENTS
- LA DOTD’S RESPONSIBILITIES
- LOCAL ENTITY RESPONSIBILITIES

**FEDERAL HIGHWAY ADMINISTRATION (FHWA) EMERGENCY RELIEF PROGRAM (ER)**

**GOVERNOR’S OFFICE OF HOMELAND SECURITY AND EMERGENCY PREPAREDNESS (GOHSEF)**

- PROGRAM OVERVIEW
- PROGRAM REQUIREMENTS
- GOHSEF’S RESPONSIBILITIES
- APPLICANT RESPONSIBILITIES

**FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) PUBLIC ASSISTANCE PROGRAM (PA)**
Federal Highway Administration
Emergency Relief Program
Special Program authorized by Congress from the Highway Trust Fund for the repair or reconstruction of Federal-Aid Highways which have suffered serious damage as a result of a natural disaster over wide area or catastrophic failures from an external cause.

Provides assistance for eligible repairs and restoration of federal-aid roadways to pre-disaster conditions.

ER is not intended to:
- replace other Federal, state or local funds for new construction
- correct non-disaster related deficiencies
- relieve heavy maintenance responsibilities of federal-aid recipients
- improve highway facilities
Two Major Categories

Emergency Repair and Permanent Repairs or Restoration

1. Emergency Repair Work
   
   During or immediately following a disaster to:
   
   • restore essential traffic
   • minimize the extent of damage
   • protect the remaining facilities
   
   • Can begin immediately and does not require prior approval from FHWA
   • Properly documented costs will later be reimbursed once the FHWA Division Administrator makes a finding that the disaster and the work are eligible for ER funding
   • Repairs that go beyond these 3 objectives are considered permanent repairs

   ➢ Emergency repair work accomplished in the first 180 days after the occurrence of the disaster, may be reimbursed at 100% federal share
   
   ➢ Emergency repairs accomplished more than 180 days after the event may be reimbursed at 80%
2. Permanent Repairs or Restoration

- Repairs undertaken after the occurrence of a disaster to restore the highway to its pre-disaster condition
- Projects must be submitted to DOTD and included in list of project sites and costs within 2 years of the event
- Cost may not exceed the cost to repair or reconstruct a comparable facility
- Must have prior FHWA approval and authorization, unless done as part of emergency repairs
- Reimbursed at normal pro rata share (80%) unless performed as an incidental part of emergency repair work
- Funding for Betterments may be available for eligible projects
The ER Program is administered by FHWA and coordinated by LADOTD for eligible local entities

- coordination and implementation of disaster relief policies and procedures
  - *DOTD and FHWA plan together throughout the year*
  - *training together for Damage Assessment Teams*
- assist State, Federal or other highway agencies apply for funds
- support State, Federal or other highway agencies in technical review, design, repair and reconstruction of damaged highway facilities
- participate in Detailed Damage Inspection Teams
- approve and authorize Detailed Damage Inspection Reports (DDIR)
The ER Program is administered by FHWA and coordinated by LADOTD for eligible local entities

LA DOTD’s Responsibilities

- identify Federal-Aid Highways
- maintain adequate records of repair work and maintenance
- identify damaged sites
- complete emergency repairs
- request Emergency Relief (ER) Funding
- organize and coordinate Damage Inspection Teams
- participate in Damage Inspections
- coordinate locally administered ER projects
- complete permanent repairs (when authorized)
- provide technical assistance and training
Local Entities Responsibilities

- maintain and submit adequate records of repair work and maintenance
- identify damaged sites
- coordinate with LADOTD – for participation in FHWA – ER
- complete emergency repairs
- participate on Damage Inspection Teams (required – must sign the DDIR)
- complete permanent repairs (when authorized)
Federal Emergency Management Agency
Public Assistance Program
Authorized by the Stafford Act, FEMA awards grants to assist State and local governments and certain Private Nonprofit (PNP) entities with the response to and recovery from disasters.

The PA program provides assistance for:

- Debris removal
- Emergency Protective Measures
- Permanent Restoration of Infrastructure
- Mitigation
EMERGENCY OPERATIONS
DISASTER RECOVERY

FEMA – PA
Two Types of Work

Emergency Protective Measures and Permanent Repair or Restoration

1. Emergency Protective Measures/Emergency Work
   • Debris- A
     • Presidentially Declared Disaster including Category A –
     • all debris is submitted to FEMA
     • eligible debris must be on public right of way

   • Emergency Protective Measures – B
     • any activity to prevent or mitigate damages, protect life, and improved property
Two Types of Work

Emergency Protective Measures and Permanent Repair or Restoration

2. Permanent Repair or Restoration – to return facilities to pre-disaster condition (5 Categories)
   - Roads and Bridges – C
   - Water Control Facilities – D
   - Buildings – E
   - Utilities – F
   - Parks and Recreation – G

3. Mitigation of damaged facilities may be available for eligible projects
The PA Program is administered by FEMA and coordinated by GOHSEP for eligible state, local and PNP applicants

FEMA's Responsibilities

- validate disaster related damages after a disaster has been declared - Damage Inspections
- prepare Project Worksheets listing eligible scope of work and cost
- provide funding to restore the road to pre-disaster condition (75% cost share)
- provide funding for feasible mitigation efforts
- perform environmental and historical reviews as necessary
The PA Program is administered by FEMA and coordinated by GOHSEP for eligible state, local and PNP applicants.

**GOHSEP’s Responsibilities**

- coordinate disaster recovery efforts between FEMA and Eligible applicants
- provide technical assistance as needed
- assign State Applicant Liaisons (SAL)
- monitor projects and reimbursement to ensure compliance with all Federal and State regulations
- disburse reimbursements as requested for eligible work and cost
- responsible for project and disaster closeouts
Eligible Applicant Responsibilities

• declare an emergency in their jurisdiction
• identify damages – initial damage inspection
• Submit a Request Public Assistance (RPA)
• report damage to the appropriate state agency
• participate in Applicant Briefings and Kick Off Meeting (Disaster specific guidance)
• perform repair work
• maintain and provide complete and accurate documentation as required
# EMERGENCY OPERATIONS
## DISASTER RECOVERY

### PROGRAM ELIGIBILITY

<table>
<thead>
<tr>
<th>FEMA – PA</th>
<th>FHWA - ER</th>
</tr>
</thead>
<tbody>
<tr>
<td>Presidential Declaration</td>
<td>Governor or Presidential Declaration</td>
</tr>
<tr>
<td>Must meet current minimum established threshold of eligible damages (based on the annual CPI)</td>
<td>Must have at least $700,000 (Federal share) in eligible damages</td>
</tr>
<tr>
<td>Project minimum (varies between disasters)</td>
<td>Project minimum per site $5,000</td>
</tr>
<tr>
<td>• $3,140 small projects</td>
<td>• Must be a direct result of the disaster</td>
</tr>
<tr>
<td>• $125,000 Large projects</td>
<td>• Must exceed heavy maintenance</td>
</tr>
<tr>
<td>Project Worksheets (PW)</td>
<td>Detailed Damage Inspection Reports (DDIR)</td>
</tr>
<tr>
<td>2 Types of Work – Emergency Protective Measures</td>
<td>2 Categories – Emergency Repairs &amp; Permanent Restoration – damage must be a direct result of the event</td>
</tr>
<tr>
<td>Emergency Work and Permanent Work - Categories A-G</td>
<td></td>
</tr>
<tr>
<td>Administered by FEMA – Coordinated by GOHSEP</td>
<td>Administered by FHWA – Coordinated by LADOTD (similar to FHWA Urban Systems Program)</td>
</tr>
<tr>
<td>Debris for all Presidentially declared parishes</td>
<td>Debris will be determined by the type of disaster/emergency declaration and parishes included</td>
</tr>
</tbody>
</table>
What are Federal – Aid Highways?

“Federal-aid highways are all the public roads that are classified as arterial, urban collectors and major rural collectors.” — Emergency Relief Manual (Federal-Aid Highways) updated May 31, 2013

• Based on the “Guidance for the Functional Classification of Highways”

• May not apply to all parishes

• Color coded maps delineate FHWA/FEMA routes
  • DOTD Website
    • Emergency Relief Funding Eligibility Maps

http://wwwsp.dotd.la.gov/Inside_LaDOTD/Divisions/Multimodal/Data_Collection/Mapping/Pages/Maps_Emergency_Relief_Funding_Eligibility_Maps.aspx

• Maps are available by DOTD Districts and Parishes
EMERGENCY OPERATIONS
DISASTER RECOVERY
1. Identify damages

2. Determine the type of route – Federal Highway or Non-Federal Highway

3. Report Damages to the appropriate State agency
EMERGENCY OPERATIONS
DISASTER RECOVERY

FHWA – ER

- Contact DOTD to report the damages and coordinate participation in FHWA – ER
  - DOTD will coordinate the projects with FHWA
  - Damages must be reported and DDIR’s completed within 3 months of the event
- Must Participate in the Damage Assessments
- Detailed Damage Inspection Report (DDIR) must be signed by FHWA, DOTD and Local Entity
  - DDIR’s are to be updated if the cost estimate increases by 20% above the original estimate
- Complete emergency repairs
- Permanent repairs must be authorized before work
- State – Entity Agreement required (prepared by DOTD)
- Process is similar to the Urban Systems Program
- Actual cost must be documented and maintained according to regulations
- Documentation must be submitted to DOTD
- Complete and accurate documentation is critical

FEMA - PA

- Submit Request for Public Assistance (RPA) via LAPA.com
- Participate in FEMA Recovery Scoping Meeting (RSM)
- Complete Damage Inventory within 60 days of RSM
- Submit all cost and scope of work to FEMA for Project Worksheet development (PW) and obligation
- Request reimbursement from GOHSEP when work is completed
- Submit version request for change of scope or cost increase to current project
- Submit quarterly reports
- Request project closeout when all work is completed
- Actual cost must be documented and maintained according to regulations
- Complete and accurate documentation is critical
## Emergency Operations

**FHWA – ER**

<table>
<thead>
<tr>
<th>DOTD Contracts for FHWA – ER</th>
</tr>
</thead>
<tbody>
<tr>
<td>Damage Assessment Coordinator</td>
</tr>
<tr>
<td>225-379-1916</td>
</tr>
<tr>
<td>Emergency Operations</td>
</tr>
<tr>
<td>2285-379-1792</td>
</tr>
</tbody>
</table>

**FEMA - PA**

<table>
<thead>
<tr>
<th>GOHSEP Contacts for FEMA – PA</th>
</tr>
</thead>
<tbody>
<tr>
<td>Applicants State Agency Liaison (SAL)</td>
</tr>
<tr>
<td>225-927-7500</td>
</tr>
<tr>
<td>Technical Section</td>
</tr>
<tr>
<td>225-267-2761</td>
</tr>
<tr>
<td><a href="http://www.louisianapa.com">www.louisianapa.com</a></td>
</tr>
</tbody>
</table>
QUESTIONS
EMERGENCY OPERATIONS
DISASTER RECOVERY

Yvonne Murphy
DOTD – Disaster Cost Recovery Manager
225-379-1792
Yvonne.murphy@la.gov

Daniel Crothers
GOHSEP – Technical Services Group Lead
225-267-2761
Daniel.Crothers@la.gov